## National Academy of Arbitrators HISTORY COMMITTEE INTERVIEW

John Kagel

Interviewed by Barry Winograd

June 2007

- 1 MR. WINOGRAD: Good afternoon, everyone. I'm
- 2 Barry Winograd, the interviewer appointed to preside in
- 3 this matter which involves John Kagel, former President
- of the National Academy of Arbitrators in 2000-2001, that
- 5 was your term?
- 6 MR. KAGEL: Yes.
- 7 MR. WINOGRAD: And we are about to proceed with
- an interview for the Oral History Project undertaken by
- 9 the Academy.
- Today is June 1st, 2007 and John is present.
- 11 Are you ready to proceed.
- MR. KAGEL: Yes, sir.
- MR. WINOGRAD: This interview is being
- 14 transcribed by his wonderful wife and superb reporter,
- 15 Mary Pat Radocy.
- Do you think we need to swear in this
- 17 interviewee?
- 18 MR. KAGEL: Thank you. I will swear.
- MR. WINOGRAD: Here's what we want to know. We
- 20 want to know some basic biographical information.
- When were you born, your mom, your dad, your
- 22 siblings, that kind of thing.
- MR. KAGEL: I was born on January 19, 1940.
- 24 My father was Sam Kagel, my mother, Sophie Kagel. The
- 25 location was Berkeley, California, Alta Bates Hospital,

- 1 where I have arbitrated a number of times since. I have
- 2 tried to disqualify myself but they won't let me.
- 3 MR. WINOGRAD: On the basis of bias.
- 4 MR. KAGEL: I was born there, yes.
- I have a brother, Peter,, a lawyer, who is a
- 6 couple years younger, in San Francisco. My sister is a
- 7 very successful restauranteur in Santa Fe.
- 8 MR. WINOGRAD: She's the baby, so to speak.
- 9 MR. KAGEL: She's the youngest.
- 10 MR. WINOGRAD: You are the oldest child.
- 11 MR. KAGEL: That's correct.
- 12 MR. WINOGRAD: Is that why you were destined
- 13 to be an arbitrator.
- 14 MR. KAGEL: I don't know.
- 15 MR. WINOGRAD: Any other early influences on
- 16 your future career.
- 17 MR. KAGEL: There really wasn't. While
- 18 growing up, I tended to tune out when this topic was
- 19 discussed.
- 20 MR. WINOGRAD: Did it come up at the dinner
- 21 table, for example.
- MR. KAGEL: Sometimes, yes.
- 23 MR. WINOGRAD: Your father is a very well
- 24 known arbitrator.
- MR. KAGEL: So I understand.

- MR. WINOGRAD: We will note that he did pass
- 2 away just about a week ago or ten days ago, right.
- MR. KAGEL: Yes, ten days ago.
- 4 MR. WINOGRAD: Everybody in the Academy feels
- for that loss and I appreciate your willingness to go
- 6 ahead with this interview today.
- 7 MR. KAGEL: I'm grateful for the Academy that
- 8 was held in San Francisco this year. There were numerous
- 9 references to Sam and his career and all in great tribute
- 10 and I am grateful that they did that.
- MR. WINOGRAD: We may come back to that
- 12 subject in the course of this discussion.
- So you grew up in Berkeley.
- MR. KAGEL: I spent the War Years in Oakland
- down on 37th Street at Market Street.
- MR. WINOGRAD: That's the West Oakland area.
- MR. KAGEL: Yes, now which is pretty grim in
- 18 terms of what it's like now. At that time, it was a
- 19 mixed neighborhood. It was a lot of fun.
- 20 MR. WINOGRAD: Where did you go to high
- 21 school.
- MR. KAGEL: Then we moved to Berkeley when I
- 23 was 8, went to Berkeley High which was also mixed because
- 24 it was the only high school in town.
- MR. WINOGRAD: And still is.

- 1 MR. KAGEL: True.
- 2 MR. WINOGRAD: In terms of your education,
- 3 after high school, you went off to the University of
- 4 California at Berkeley, right.
- 5 MR. KAGEL: That's where I graduated. I went
- 6 to Pomona College for two years and transferred when I
- 7 was offered a job as a copy boy on the San Francisco
- 8 Examiner for the summer. The sports editor said, "Too
- 9 bad you don't go to Cal, we need a sports reporter."
- 10 MR. WINOGRAD: So you were a stringer for the
- 11 Examiner.
- MR. KAGEL: A little more than that.
- MR. WINOGRAD: They paid you.
- MR. KAGEL: Yes, they paid me. And also
- during the summers, I would work on the copy desk as an
- 16 editor.
- 17 MR. WINOGRAD: That eventually led to a
- 18 regular reporting position, is that right, later on.
- 19 MR. KAGEL: Not really. It could have but I
- 20 went to law school instead.
- MR. WINOGRAD: You graduated in 1961.
- 22 MR. KAGEL: Correct, in History. I had an
- 23 ROTC commitment because at that point the draft was in
- vogue and I had it set up so I had a six-month active
- 25 duty recruitment but the Cuban Missile Crisis came along

- and everybody was jumped-up for two years and the only
- 2 reason I fit was I was put into the Armor Corps. Rather
- 3 than do that, I decided to go to law school, to some kind
- 4 of school to stay out of the Army at that point.
- 5 MR. WINOGRAD: To get a deferment.
- 6 MR. KAGEL: Yes, and ended up at law school.
- 7 Q. At Berkeley again.
- 8 MR. KAGEL: Yes, because I was in.
- 9 MR. WINOGRAD: Did you get tired being in
- 10 Berkeley so much.
- 11 MR. KAGEL: Not at all. It was a fun place to
- 12 be.
- 13 MR. WINOGRAD: At Berkeley you graduated from
- 14 law school in 1964.
- MR. KAGEL: That's right. One other thing
- 16 about Berkeley, in the final year of law school, it cost
- 17 \$100 a semester which also made it extremely affordable
- 18 to be able to go there.
- 19 MR. WINOGRAD: You left Berkeley in '64.
- 20 That was prior to the Free Speech Movement because that
- 21 was the following fall, correct.
- 22 MR. KAGEL: Right. I was out waiting for the
- 23 bar results because at that point I had switched over, I
- 24 had moved to the Judge Advocate General Corps and they
- 25 wouldn't take you in until you passed the bar, which,

- 1 fortunately, I did, but not until the fall when the
- 2 results came out.
- 3 MR. WINOGRAD: So you did your military
- 4 service as a JAG officer.
- 5 MR. KAGEL: Yes.
- 6 MR. WINOGRAD: Where.
- 7 MR. KAGEL: In a suburb of Washington, DC, I
- 8 and two of my classmates from Boalt ended up in what was
- 9 called the Defense Appellate Division which was a
- 10 detached branch of the JAG Corps so it would not be under
- 11 command of influence, and it was essentially a public
- 12 defender on appeals in criminal cases, court martials.
- MR. WINOGRAD: You wrote a lot of briefs.
- 14 MR. KAGEL: Read a lost of transcripts and
- 15 wrote a lot of briefs and argued before the Court of
- 16 Military Appeals.
- 17 MR. WINOGRAD: Did you have any interest in
- staying on in the military at the end of your two years
- 19 of service.
- 20 MR. KAGEL: No. Unfortunately, it was three
- 21 years of service for that.
- 22 MR. WINOGRAD: Three.
- 23 MR. KAGEL: Yes. What we found was that being
- 24 a reservist was a much better position than being in the
- 25 regular Army especially in the job we had which was to

- fight the Army every day. We ended up with some
- 2 interesting things going on there, one of which was to
- 3 when President Johnson said that all the military
- 4 supported his increasing of troop deployment in Vietnam,
- 5 I wrote a letter to the White House and said, "Well, you
- 6 didn't ask me, essentially, and I didn't approve of it."
- 7 I got back a letter from something called the
- 8 Internal Security Organization of the U.S. Government and
- 9 I never found out what that was.
- 10 MR. WINOGRAD: Of the military or Department
- 11 of Justice.
- 12 MR. KAGEL: It was not the military --- and
- 13 said the president was very interested in my views.
- 14 MR. WINOGRAD: I'm sure he was.
- 15 MR. KAGEL: No doubt. At that time, they were
- only sending single JAG officers to Vietnam so I'm not
- 17 sure why I was ever exempted from that duty.
- 18 MR. WINOGRAD: Were you single then.
- 19 MR. KAGEL: Yes.
- 20 MR. WINOGRAD: This is '65, '66.
- 21 MR. KAGEL: It was '65 when that happened. I
- 22 had some success in getting people off who were ---
- 23 that's not the right term --- in making a successful
- 24 defense on appeal.
- MR. WINOGRAD: Why isn't it the right term.

- MR. KAGEL: Because they usually didn't get
- 2 off. They usually got a new trial of some kind but I was
- 3 able to have some success in their defenses.
- 4 But we also found at that point the way the
- 5 training worked, we were the last group who had to go
- 6 through some infantry or armor training before they sent
- 7 us to the JAG School at the University of Virginia and so
- 8 we got to know our colleagues pretty well because we had
- 9 to run around in tanks in the middle of winter at Fort
- 10 Know, Kentucky. I think you have a picture of that in
- 11 your introduction to my speech.
- 12 MR. WINOGRAD: Let the record reflect that in
- 2001, in Atlanta, Georgia, this interviewer, in the
- 14 company or in cahoots with Gil Vernon of Eau Claire,
- 15 Wisconsin, introduced John before the assembled throng of
- 16 Academy members and guests at the luncheon prior to his
- 17 presidential address, and that's the reference. We had a
- 18 picture of John standing next to a tank.
- 19 MR. KAGEL: Right. I had a Christmas card
- 20 that year with that picture saying, "Peace on Earth."
- 21 Anyway, one of the cahooters was our reporter
- 22 today, too, as I understand.
- 23 MR. WINOGRAD: Yes, she's a wonderful woman,
- 24 John.
- MR. KAGEL: In any event, we got to know

- 1 people who were sent all over the country and one of them
- 2 was sent to Fort Leonard Wood in Missouri and I found out
- 3 that the commanding general there had set up a deal or
- 4 had told anybody who was about to be --- any officer who
- 5 was going to be in a court martial to give the maximum
- 6 sentence possible and that particular general then would
- 7 reduce the sentences if he felt it appropriate. That
- 8 violated the Code of Military Justice because there was
- 9 two facets to a courtmartial: One is a guilt phase, and
- 10 then if found guilty a sentencing phase. In the
- 11 sentencing phase, you can make your pitch and see if the
- 12 courtmartial will maybe reduce the sentence if they feel
- 13 it appropriate. So this took that discretion away. We
- 14 got word of that and were able to bring some writs before
- 15 the Court of Military Appeals which had no authority for
- 16 writs but we sort of talked them into it to stop this.
- 17 At one of the court sessions, there was a gentleman whom
- 18 I knew from the New York Times who said, "What are you
- 19 doing here?" And I said, "I can't really talk about it
- 20 but why don't you wait until the next case." And that
- 21 was the case and it ended up on the front page of the New
- 22 York Times when the news was slow.
- 23 MR. WINOGRAD: Under the heading, "Novel
- 24 Breakthrough in Military Justice."
- MR. KAGEL: "Commanding General Screwing

- 1 Around with Courtmartials."
- 2 MR. WINOGRAD: You fulfilled that military
- 3 obligation.
- 4 MR. KAGEL: Yes, but there's another facet to
- 5 it. Being in Washington DC, the time requirement for
- 6 this duty wasn't terribly much. We had half a day off
- for physical training which meant you could do whatever
- 8 you wanted. All we had to do is show up on time during
- 9 the day and then argue cases and as long as we got our
- 10 briefs in, it was okay, we could do the briefs whenever
- we wanted to so I had a fair amount of time on my hands
- once I figured out what was going on. I volunteered in a
- 13 Congressman's office, Jeffrey Cohelan who was head of the
- 14 Milkwagon Drivers Union or one of the Teamsters locals
- who was then defeated ultimately by Ron Dellums, now the
- 16 Mayor of Oakland, so I did volunteer work in his office
- for a year and a half which was interesting to be exposed
- 18 to that kind of life.
- 19 MR. WINOGRAD: Volunteer work while you were
- 20 also in the service.
- 21 MR. KAGEL: Yes.
- MR. WINOGRAD: Was that during the period of
- 23 time that Cohelan was challenged in a primary by Bob
- 24 Scheer in 1966, do you remember that.
- 25 MR. KAGEL: Could have been but I was back in

- 1 Washington so I didn't see any of that action out here.
- 2 So I don't know about that.
- 3 I do know Cohelan, there was a Congressman, a
- 4 longtime head of the Ways and Means Committee from rural
- 5 Virginia where Dulles Airport is now who was defeated and
- 6 I remember Cohelan came out, I was delivering something
- 7 to him on the house cloak room next to the House floor
- 8 and everybody was shaken up by the fact this guy could be
- 9 beaten, an incumbent could be beaten so there was an
- 10 interesting lesson.
- MR. WINOGRAD: And eventually he was to
- 12 Dellums in '68.
- 13 MR. KAGEL: Yes. So the last year in the
- 14 military was another formative event. I was defending a
- doctor, Special Forces doctor who refused to go to
- 16 Cambodia when ordered to do it, and he pled guilty. At
- 17 that time, you could defend, you could appeal a guilty
- 18 plea, at least on legal grounds. He had private counsel,
- 19 a guy named John Cassidy. John had been a special
- 20 counsel in the Justice Department primarily involved in
- 21 Bobby Kennedy's efforts to go after the Teamsters Union.
- 22 He had just partnered with a fellow named Jack Miller who
- 23 was the deputy for the Criminal Division under Bobby
- 24 Kennedy, even though Jack was a staunch Republican, as
- 25 well as an ex-FBI director or deputy director and a very

- formidable PI lawyer. So these guys formed a four-person
- 2 firm in Downtown Washington.
- 3 So I said to him, I said, "Can I go to work for
- 4 you guys since I have all this time off?" They said,
- 5 "Come on over. I worked with those guys for a year and
- 6 probably could have stayed on and that would have been an
- 7 interesting, different career.
- 8 That firm, the first day I went in there, there
- 9 was a guy doing a cartwheel across the reception area.
- 10 That was Jack Miller who had just won some point of law
- 11 that he thought was important.
- MR. WINOGRAD: You left because you figured
- 13 if that was a condition of employment, you would be
- 14 disqualified.
- MR. KAGEL: No, I left because I think I liked
- 16 the area in California better.
- 17 MR. WINOGRAD: Summers in Washington are
- 18 really tough.
- 19 MR. KAGEL: That firm, Jack Miller, was the
- 20 finest lawyer I ever met, dealt with. He went on to
- 21 represent Nixon and all the Nixon papers and tapes and
- 22 negotiated his pardon, which Jack explained to me later.
- MR. WINOGRAD: So John, one thing I wanted to
- 24 ask you about. This car, you got some car while you were
- 25 back in Washington.

- 1 MR. KAGEL: No, I got it here. It was a 1964
- 2 Porsche. I still have it.
- 3 MR. WINOGRAD: Rebuilt.
- 4 MR. KAGEL: The engine has been rebuilt once.
- 5 It has about 300,000 miles on it.
- 6 MR. WINOGRAD: Do you still drive it.
- 7 MR. KAGEL: Sometimes.
- 8 MR. WINOGRAD: Are you saving it for your
- 9 children.
- 10 MR. KAGEL: I'm not sure if they deserve it.
- 11 PATRICK KAGEL: What?
- 12 MR. WINOGRAD: So you came back to
- 13 California.
- 14 MR. KAGEL: Correct.
- MR. WINOGRAD: When did you have a family and
- 16 children.
- MR. KAGEL: I got married back there.
- MR. WINOGRAD: In Washington.
- MR. KAGEL: Yes, and moved out here. Then I
- 20 had a daughter, Susan.
- 21 MR. WINOGRAD: Susan. Is Megan the second.
- 22 MR. KAGEL: Andy is the second and Megan is
- 23 the third.
- 24 MR. WINOGRAD: Andy is going off to Iraq.
- MR. KAGEL: Unless we get a good political

- settlement now until December. He is finishing his
- 2 residency in Emergency Medicine and is off to Iraq as a
- 3 Brigade Surgeon which means he's not going to do surgery
- 4 but he will administer other doctors and probably not do
- 5 any emergency medicine which is typical for the Army, I
- 6 think. Hasn't changed.
- 7 MR. WINOGRAD: You have grandchildren.
- 8 MR. KAGEL: He has two children and I have a
- 9 third grandchild on the way with Susan.
- 10 MR. WINOGRAD: Where does she live.
- 11 MR. KAGEL: Bellingham Washington. She is an
- 12 elementary schoolteacher with a specialty in
- 13 environmental curriculum.
- 14 MR. WINOGRAD: Where is Megan?
- 15 A. She is in Seattle and she is involved with
- 16 major gifts with a renowned theater company.
- MR. WINOGRAD: And helps secure money to help
- 18 the theater company going.
- MR. KAGEL: Right, but only after the people
- 20 give a lot of money as opposed to some other kind of fund
- 21 raising.
- Q. What are your thoughts about your son going
- 23 off to Iraq?
- 24 A. I try not to think about it. Since I don't
- 25 think this war as a good idea in the first place, in fact

- as ill-conceived as possible and it is a place where
- 2 anybody can shoot anybody, I am obviously very concerned.
- 3 The whole thing is a crock.
- 4 MR. WINOGRAD: Where does he expect to be
- 5 stationed.
- 6 MR. KAGEL: He's going over with a brigrade of
- 7 the Fourth Infantry Division. I'm not sure where he will
- 8 end up. Wherever it is will not be any good.
- 9 MR. WINOGRAD: How long is he expected to be
- 10 there.
- MR. KAGEL: Nominally for a year but they have
- 12 been extending people for whatever they want to.
- 13 Hopefully, we'll get --- I know we'll get a new
- 14 administration but with a group of new people who work on
- 15 bring people back.
- 16 MR. WINOGRAD: I'm sure I speak for all of
- 17 your friends and associates in the Academy wishing him
- 18 success in terms of coming through this experience and
- 19 coming home to give his dad a big hug.
- 20 MR. KAGEL: I appreciate that. At least he'll
- 21 be going over there trying to heal people who are
- 22 wounded, whether they are Iraqi or Americans. That's
- 23 helpful.
- 24 MR. WINOGRAD: You came back to California
- 25 with these little kids.

- 1 MR. KAGEL: No.
- MR. WINOGRAD: In due course.
- MR. KAGEL: Yes. In due course. I came back.
- 4 My father had sent me some stationery at the beginning of
- 5 my Army career, that is to say when I was driving tanks.
- 6 We had a good time driving tanks, by the way.
- 7 Can you imagine a bunch of guys just out of law
- 8 school, who have pased the bar and know they don't have
- 9 to drive tanks for a living being given a tank to drive?
- 10 MR. WINOGRAD: On the streets in Washington,
- 11 DC.
- MR. KAGEL: No, over hill and dale. We had a
- good time because we weren't very serious. That's why
- 14 they don't do that any more with Army lawyers.
- MR. WINOGRAD: He sent you stationery.
- MR. KAGEL: The stationery said "Kagel &
- 17 Kagel" on it.
- 18 MR. WINOGRAD: Hint.
- 19 MR. KAGEL: Right. How many thousands he had
- 20 printed up.
- I had done very well in law school and probably
- 22 could have gotten a job any place I felt like it.
- MR. WINOGRAD: You were Law Review.
- MR. KAGEL: Yes.
- 25 MR. WINOGRAD: Did you think of clerking for

- 1 a judge?
- 2 A. Yes.
- MR. WINOGRAD: He sent you the stationery.
- 4 MR. KAGEL: I had already done this three
- 5 years in the Army and I was ready to go do something.
- 6 He sent me the stationery so I knew I could go
- 7 back to his office and look around and decide what I
- 8 wanted to do so I did and I picked up some law clients
- 9 who were archietects and engineers and got involved in
- 10 their kind of preventative law kind of work which I found
- 11 interesting because I liked the people.
- 12 In the meantime, my father was having these
- arbitration cases. I was not paying much attention to
- 14 him any more than I had been paying attention to him at
- 15 the dinner table but you couldn't help not knowing about
- 16 it because they were going on.
- MR. WINOGRAD: Your father was also a very
- 18 shy, retiring-type of fellow.
- MR. KAGEL: Yes, so that was one of his
- 20 traits, for sure.
- 21 He had three incest cases that year and when he
- 22 started to get incest cases, I woke up and said, this
- 23 does tend to go beyond the technical kind of thing beyond
- 24 a construction of a collective bargaining agreement which
- 25 I thought dull.

- 1 MR. WINOGRAD: Whether incest was just cause
- 2 for termination.
- 3 MR. KAGEL: Yes, and the nexus was the acts
- 4 were on company property and the people, the criminal
- 5 cases didn't go forward because the complaining witnesses
- 6 wouldn't come forward and that kind of thing.
- 7 MR. WINOGRAD: Children may be reading this
- 8 interview, John.
- 9 MR. KAGEL: I won't go into detail.
- 10 It did point out the fact that arbitration was
- 11 a much broader --- had a much broader scope than I had
- 12 tuned out about as a younger person, although I had taken
- 13 Sam's arbitration course at Boalt Hall and gotten a B.
- 14 MR. WINOGRAD: Your dad was a professor at
- 15 Boalt for about fifteen or twenty years.
- MR. KAGEL: Right.
- MR. WINOGRAD: You took his course, that was
- 18 allowed.
- 19 MR. KAGEL: Sure, I was only a number on the
- 20 final. I got an A in labor law.
- 21 MR. WINOGRAD: Did he teach labor law also.
- 22 MR. KAGEL: Yes, that was the reason he was
- 23 there teaching labor law but he taught a course in
- 24 negotiation, mediation and arbitration, I think maybe one
- of the first that anybody ever taught.

- MR. WINOGRAD: And you got a B in that
- 2 course.
- 3 MR. KAGEL: Yes.
- 4 Q. That might be grounds for a disqualification.
- 5 MR. KAGEL: Should have been. After all ---
- 6 but it was the second semester of my third year.
- 7 MR. WINOGRAD: Good excuse.
- 8 MR. KAGEL: Coasting. So I got interested in
- 9 the arbitration part of it and in 1968, he got appointed
- 10 by the mayor through the efforts of Lou Goldblatt of the
- 11 Longshoremen's Union and some others to mediate the San
- 12 Francisco newspapers strike that was going on and that
- 13 took him about three or four weeks. He said, "Here, you
- 14 run these hearings and I'll tell the people that I will
- 15 make the decision from the transcripts." And so I got
- thrown into it in that way, I mean literally ended up,
- 17 first case was an Oil, Chemical and Atomic Workers case
- 18 with Vic Van Bourg representing the union and I don't
- 19 remember who was representing Standard Oil at this time
- 20 but that was the first one and then there were a number
- 21 of others. I guess I didn't screw them up too badly
- 22 because Sam then gave me the transcript, here, draft a
- 23 decision, let me see if I like it, kind of a thing.
- 24 So I was an apprentice without knowing I was an
- 25 apprentice essentially.

- 1 MR. WINOGRAD: Good training, though.
- 2 MR. KAGEL: Very good training. I was used to
- 3 dealing with transcripts because I had been dealing with
- 4 these criminal cases with transcripts for three years.
- 5 So I would draft opinions and he would mark them up and
- 6 he would read the records of these cases that he was not
- 7 present in.
- 8 MR. WINOGRAD: Were you still practicing law
- 9 during this time.
- MR. KAGEL: Yes. You have to remember, this
- 11 is the late '60's. Life was simpler.
- 12 MR. WINOGRAD: When did you stop the actual
- 13 practice of law.
- MR. KAGEL: I would guess around 1970, 1971.
- 15 MR. WINOGRAD: That's when you were admitted
- 16 to the Academy, in 1971.
- 17 MR. KAGEL: It was a little easier to get
- 18 admitted to the Academy. You didn't have to go through
- 19 the drill you have to now. I'll get to that in a second.
- 20 Let me finish this chapter. The economy had
- 21 gone south for the archietects and right at the same time
- 22 people started picking me as an arbitrator because they
- 23 had seen me doing this stuff for Sam. So that's when I
- 24 pretty much didn't take on any new clients and the old
- 25 clients went away because they contracted their offices

- and couldn't afford a lawyer any more and so I started
- 2 doing arbitration and became pretty much a full-time
- 3 arbitrator around 1970.
- 4 MR. WINOGRAD: How did you get into the
- 5 academy so quickly.
- 6 MR. KAGEL: At that time, I think if a couple
- 7 people wrote letters to somebody then you were invited.
- 8 That's the way I remember it happening.
- 9 MR. WINOGRAD: But your dad was not a member.
- MR. KAGEL: No, but he was a secret member in
- a way, although he would never admit this now, saying it
- 12 after he has departed. He chose not to do it and that
- was described in the '75 proceedings by Ben Rathbun who
- 14 was then kind of the labor correspondent for the BNA who
- was very well respected. I don't think they have anybody
- 16 now. They have a fellow that does some of it.
- Anyway, I don't remember who but Sam said, why
- don't you join this outfit? You'll get some exposure.
- MR. WINOGRAD: So he encouraged.
- 20 MR. KAGEL: Well, yes. I think Morey Meyers
- 21 was in our building at that time and he was suggesting
- that I join the Academy so I think he got a couple of
- other people to write a letter and they invited me to
- join. The meeting was in Atlanta so I flew back there
- 25 and get appointed and then I don't think I even stayed

- for the whole meeting, I flew back.
- 2 MR. WINOGRAD: So at this point early in the
- 3 1970's you are in your early 30's, you are a member of
- 4 the National Academy, you have some children, you are
- 5 working full-time as an arbitrator.
- 6 MR. KAGEL: Essentially, yes.
- 7 MR. WINOGRAD: This is basically the path you
- 8 have been on ever since.
- 9 MR. KAGEL: Pretty much. I haven't varied
- 10 very much because every day is different, as you know.
- 11 MR. WINOGRAD: As we know. It's a different
- 12 story every day. The truth is always stranger than
- 13 fiction.
- MR. KAGEL: Except for some attendance cases
- 15 which tend to be repetitive.
- [Note that the interviewer laughed.]
- MR. WINOGRAD: Yes. Let me observe for the
- 18 record that in the course of John's career and as a
- 19 member of the National Academy, he has served on the
- 20 following committees either as a member or as a chair:
- 21 He's been on numerous program and arrangements
- 22 committees, he's been on the Legal Affairs Committee, a
- 23 member of the Board of Governors, Legal Representation
- 24 Committee, Membership Committee, Special Committee on
- 25 Code Revisions, Professional Responsibility in

- 1 Governance, the Restatement Project on the Common Law of
- 2 the Workplace, he's been on the Executive Committee,
- 3 Designating Agency Liaison Committee, he was President of
- 4 the organization, the Special Committee on Technology,
- 5 Academy Liaison to the Task Force on Dispute Resolution
- 6 and he's been on the Nominating Committee and most
- 7 recently on the Protocol Conference Planning Committee.
- B Did you know you had been on all those
- 9 committees?
- MR. KAGEL: No, and some of them never met,
- 11 I'm certain. That does sound very impressive but the
- 12 amount of time taken outside of the presidency was pretty
- 13 nominal.
- 14 Before we quite go there, I have done some
- 15 other things.
- 16 MR. WINOGRAD: In your life.
- MR. KAGEL: Yes.
- 18 MR. WINOGRAD: Let's backtrack.
- You have been married twice?
- MR. KAGEL: Yes.
- MR. WINOGRAD: Your first wife's name.
- MR. KAGEL: Joan.
- MR. WINOGRAD: And that's the mother of the
- 24 first three children I already identified.
- MR. KAGEL: Yes.

- 1 MR. WINOGRAD: Where were you living, by the
- 2 way, in this period as your practice was developing in
- 3 the '70's and '80's.
- 4 MR. KAGEL: I lived initially in Berkeley, I
- 5 lived up in the Hills originally in a house that was
- 6 later bought by Barbara Chvany or by Ken Silbert, both
- 7 Academy members, because she wasn't married then and Ken
- 8 Silbert was representing unions and one day he said he
- 9 moved into Berkeley and I asked him where he lived. He
- 10 told me and I said that's where I had lived.
- 11 Then I moved down the hill to a
- 12 Maybeck-designed house because my then wife was having
- 13 sinus problems because that place was most directly
- 14 opposite the Golden Gate Bridge when the fog came in.
- 15 We went looking for other places to live and ended up in
- 16 Palo Alto which I thought would be another college town
- and while it's a very nice town, it's not much of a
- 18 college town but Stanford is pretty isolated from the
- 19 town itself so most of the faculty members don't live in
- 20 the town, they live on the campus.
- 21 MR. WINOGRAD: But it's a lovely community.
- MR. KAGEL: Oh, yes.
- MR. WINOGRAD: Good schools.
- 24 MR. KAGEL: Excellent schools. And then
- fortunately, for us, it became a hot bed of the Silicon

- 1 Valley and all the people made lots of money from that
- 2 that bought houses.
- 3 MR. WINOGRAD: You moved down to Palo Alto
- 4 but you were still working in the City sharing space with
- 5 your dad.
- 6 MR. KAGEL: Right.
- 7 MR. WINOGRAD: As I recall, you had a
- 8 wonderful office in a landmark historical building on
- 9 Market Street right near Sansome.
- 10 MR. KAGEL: Right. It's called the Flatiron
- Building which, of course, is still there. We kept that
- 12 office for thirty years. There had been a couple of
- 13 other locations in the neighborhood before that and had
- 14 to move out around --- I moved out in 1997 because a
- 15 dot-com company bought the building or became the
- 16 principal tenant and wanted to raise our rent. It was at
- 17 that time you could go anywhere with a fax machine and a
- 18 computer and you didn't need to have an office any more.
- 19 We had Barbara Chvany who became an arbitrator,
- 20 Kathy Kelly had been in our office. We had three
- 21 arbitrators in that office and we had three conference
- 22 rooms and sometimes we'd have three arbitration cases
- 23 going at the same time.
- 24 MR. WINOGRAD: If you would take a moment, I
- 25 think, readers would be interested in having you describe

- 1 the office in its appearance.
- 2 MR. KAGEL: Well, this office was on the gore
- 3 point of the building and that was Sam's office. Sam had
- 4 lots of stuff in his office. He had a side cupboard that
- 5 held a bar, old Jack Daniels bottles, a big
- 6 floor-standing globe, a waist-high handmade leather
- 7 Indian drum, his own oil paintings, one of the Golden
- 8 Gate Bridge and one of the view down Market Street toward
- 9 the Ferry Building. He had Oriental rugs, leather chair
- 10 and couch, a weathered coffee table and ashtrays, an old
- 11 high-backed wooden Windsor chair, a tall palm and some
- 12 ferns .
- A TV series was filmed there once called Crazy
- 14 Like a Fox and they put up on the window Private
- 15 Detective Agency, Harry Fox. We left that there. That
- 16 name was on the directory in the building and we also
- 17 left that there. Fans of this TV program would come up
- 18 to see it.
- 19 When they filmed the TV program, they brought
- 20 all kinds of props up from Hollywood to stock the office.
- 21 Once they saw all the stuff that Sam had in there ---
- 22 there were all kinds of souvenirs and plaques on the wall
- 23 --- crazy stuff, they all took their props back, they
- 24 just shot it as it was.
- MR. WINOGRAD: Must have been a breach of

- 1 contract.
- 2 MR. KAGEL: I don't know.
- 3 Sam had an old wooden roll-top desk and leather
- 4 chair that tipped way back. On his desk, he had a small
- 5 black-and-white three-channeled TV with an old
- 6 rabbit-eared antenna so he could watch Perry Mason.
- 7 MR. WINOGRAD: I recall visiting that office
- 8 in my early years as an arbitrator that there were
- 9 engravings or productions or art work of Thomas Nast and
- 10 others from the 19th Century.
- 11 MR. KAGEL: There was some of that and early
- 12 California engravings, too, of Yerba Buena, as San
- 13 Francisco was then called, and we were able to get a set
- 14 of those. I think they were given to my father as a
- 15 graduation present by his in-laws when he got out of law
- 16 school. He also had a painting somebody prepared when he
- got out of law school, sitting there, when he used to
- smoke a pipe, with smoke curling around his head with the
- 19 caption, "More crime and less punishment."
- 20 MR. WINOGRAD: The picture then is you worked
- 21 in an office that actually was triangular in shape, if
- 22 you looked at the entire floor plan, with rooms of odd
- shapes and sizing and also, as I recall, with files that
- 24 seemed to climb the walls in every nook and cranny of the
- 25 office.

- 1 MR. KAGEL: I don't think it was quite that
- 2 bad. We did have some file cabinets and at that time
- 3 kept all the decisions and all the records.
- I think what you're saying is there was one
- 5 room that before we had secretaries at the time, they
- 6 weren't even called administrative assistants at that
- 7 point --- who were very good and very loyal and we still
- 8 are in contact with them and they would pile all these
- 9 decisions up in envelopes until they got around to
- 10 archiving them and sending them off to some storage
- 11 place. All those are now at the San Francisco State
- 12 Labor Archives.
- 13 MR. WINOGRAD: Your father's, as well as
- 14 yours.
- 15 MR. KAGEL: Mine, too, at least up until the
- 16 time we abandoned the office. But I don't keep mine now,
- 17 I just keep the decisions.
- 18 MR. WINOGRAD: So life rolls on, John Kagel,
- 19 arbitrator, practicing with his dad, some other people in
- 20 the office for periods of time.
- 21 MR. KAGEL: Yes.
- MR. WINOGRAD: And then over the years, as
- 23 your kids grew up, you and your wife separated and then
- 24 you fell in love.
- 25 MR. KAGEL: I met this court reporter and the

- 1 way I met her was that Sam Kagel had a case in Seattle
- 2 with the National Football League and this reporter, who
- 3 is now my lovely wife, who is transcribing this, had been
- 4 reporting football cases before Sam became their
- 5 arbitrator. This, as I understand it, was his first case
- 6 with the Seahawks. I happened to be in Seattle also on a
- 7 paper and pulp case so I was talking to Sam by phone
- 8 because we were hoping to get together but the way the
- 9 cases broke, it didn't work. He said he met this
- 10 reporter who was from San Francisco who is really good.
- I said, well, why don't we use her along with the other
- 12 people that we normally use.
- In any event, Mary Pat began to do cases in the
- 14 office and if she wants to add an addendum to our
- 15 relationship as it grew --- and certainly you can ask her
- 16 after this but --- she can insert it right in the record
- 17 if she wants. Just put in "Reporter's Note" and put in
- 18 whatever you want to put in.
- In any event, one thing led to another. After
- 20 my first marriage fell apart, we got to know each other,
- 21 lived with each other from 1984 and eventually, in 1987,
- got married. We have had two children since, Molly who
- 23 is now 18 and going off to Santa Clara University in the
- fall and Patrick who is 16 who will be a junior next fall
- 25 in Palo Alto High School and who has successfully

- 1 auditioned to play string bass in the San Francisco
- 2 Symphony Youth Orchestra..
- MR. WINOGRAD: And wonderful children.
- 4 MR. KAGEL: Yes, indeed. Wonderful children.
- 5 MR. WINOGRAD: So you are really blessed.
- 6 Five kids overall.
- 7 MR. KAGEL: Five kids overall.
- 8 MR. WINOGRAD: And they all talk to you.
- 9 MR. KAGEL: They all talk to me and nobody has
- 10 been in jail yet.
- MR. WINOGRAD: Good for you.
- MR. KAGEL: At least for any crime that I know
- 13 about.
- 14 When Mary Pat and I got married, we lived in
- 15 San Francisco at her house on Bernal Heights and that was
- 16 fun for me because I was without kids at the time and
- 17 that was a different life. Then when the kids came
- along, we moved back down to the same house I had in Palo
- 19 Alto, which I had rented out to Stanford students and to
- 20 a fellow named John Bennett who worked for Crown
- 21 Zellerbach and I got to know him in that role, he was a
- 22 employer representative in paper cases and then he went
- 23 into private practice down there. He needed a place to
- live so it worked out well for both of us.
- MR. WINOGRAD: So now you're back in Palo Alto

- which is a lovely sunshine-blessed community on the
- Peninsula and you are still an arbitrator.
- 3 MR. KAGEL: Right.
- 4 MR. WINOGRAD: And a mediator also.
- 5 MR. KAGEL: Mediator, yes, but as you know,
- 6 the arbitration business has expanded beyond the labor
- 7 area. I had done some of that before but now there's
- 8 employment cases that have been assigned to us from time
- 9 to time and sometimes commercial cases, sometimes
- 10 commercial mediations.
- 11 MR. WINOGRAD: But the labor arbitration is
- 12 still the foundation or core of your practice.
- 13 MR. KAGEL: That's correct, and I don't want
- 14 to change that.
- MR. WINOGRAD: You like it.
- MR. KAGEL: I like it because there's a
- 17 continuing relationship between the parties and I think
- 18 it's important to contribute to that as opposed to other
- 19 forms of arbitration where it's pretty much a one-shot
- 20 deal and much more a substitute for litigation than even
- 21 labor arbitration is, although certain lawyers are trying
- to make it the same way in labor arbitration now.
- MR. WINOGRAD: Tell me about transcripts.
- MR. KAGEL: What would you like to know?
- 25 MR. WINOGRAD: Well, my recollection is that

- 1 your dad also had a point of view about transcripts which
- 2 is that they are essential to due process in the labor
- 3 arbitration context.
- 4 MR. KAGEL: And I have adopted that. If
- 5 somebody wants an opinion anyway as opposed to just a
- 6 decision, I won't take a case without a transcript and
- 7 the reason for that is that I think I can do a much
- 8 better job. I know there are arbitrators who claim their
- 9 notes are better than a transcript but I would have some
- 10 major question about that.
- I quote extensively from transcripts in writing
- 12 decisions and, as you know, decisions are normal in labor
- arbitration. If I don't quote from them, I'll at least
- 14 put in the page references where I'm getting the facts
- 15 from. Part of it is my history training. I was a
- 16 history major and it seems to me important to document
- 17 what you're saying but also it protects the parties from
- 18 themselves because if somebody attacks the process, they
- 19 have a record to show what happened. There have been
- 20 instances where that's occurred and the transcript has
- 21 saved me.
- 22 MR. WINOGRAD: It's an insurance policy.
- MR. KAGEL: Absolutely.
- MR. WINOGRAD: Tell me what you have found to
- 25 be the most satisfying aspect of your career in this

- 1 field, kind of a general question.
- 2 MR. KAGEL: Well, I think there's several
- 3 aspects. I think one of them is the relationship you
- 4 form with people. It becomes mutual respect, for
- 5 example, not just lawyers but even --- I don't want to
- 6 say even --- but people who represent the parties,
- 7 business agents. Some of the union people who represent
- 8 their unions do a better job than the lawyers and I've
- 9 gotten to know them over time and the relationships
- 10 between them and between their clients in some cases I
- 11 have been arbitrating since 1968 in certain
- 12 relationships, I'm still doing it.
- MR. WINOGRAD: You're the institutional
- 14 memory of this relationship.
- MR. KAGEL: Yes, I am and sometimes you don't
- want to inject that into their debate but sometimes you
- have to tell them why things are the way they are. And I
- 18 found that to be very interesting and satisfying.
- MR. WINOGRAD: So you are integral to that
- 20 ongoing relationship.
- 21 MR. KAGEL: Yes, until they tell me that I'm
- 22 not and they can tell me that any time they feel like it.
- 23 MR. WINOGRAD: Now the situation on the docks
- 24 with the Longshore and Pacific Maritime, you are the
- 25 senior arbitrator under their system.

- 1 MR. KAGEL: Well, Sam Kagel had that job for
- 2 --- and will never be beaten --- which is 53 years. I
- 3 mean that's mindboggling to me that anybody can do that.
- 4 MR. WINOGRAD: Are you going to run out of
- 5 time.
- 6 MR. KAGEL: I'll run out of time,
- 7 notwithstanding whatever medical miracles may be out
- 8 there coming. And then they selected me when they
- 9 decided Sam would no longer do it, in 2002, and I found
- 10 that also to be fascinating.
- 11 What happens in that relationship is I served
- 12 primarily as an appellate arbitrator. They have
- arbitrators at each of the principal ports to make
- 14 decisions and then if the parties can't agree to accept
- 15 those decisions, they come to me for the purpose of
- whether or not those decisions violate the agreement but
- I make no credibility determinations in those cases,
- 18 except there's certain cases where I have sort of a de
- 19 novo jurisdiction but most of it is appellate and it's
- 20 also been very interesting as well.
- 21 There's a long history where they trot out
- 22 cases from 1947, 1936 that's precedent for their
- 23 agreement; it is fun.
- MR. WINOGRAD: How would you feel if one of
- 25 your kids said, hey, dad, I think I'd like to be an

- 1 arbitrator.
- 2 MR. KAGEL: If they could do it without being
- 3 a lawyer, that would be pretty cool but I think they are
- 4 going to have to go through law school first.
- 5 MR. WINOGRAD: That's the nature of the
- 6 business.
- 7 MR. KAGEL: I think that's pretty much it. I
- 8 think people are expecting --- although obviously it's
- 9 not universal as the Academy membership shows, that the
- 10 parties pretty much want lawyers to do this, although the
- 11 Longshoremen were concerned because they will not have
- 12 lawyers represent them in their hearings --- never have.
- 13 So they get a little leery of lawyers.
- MR. WINOGRAD: You're the only lawyer in the
- 15 room.
- MR. KAGEL: Yes.
- 17 MR. WINOGRAD: So to speak.
- MR. KAGEL: There might be others but I don't
- 19 know if they are or not.
- 20 MR. WINOGRAD: What are your longest-standing
- 21 labor arbitration relationships, is it the paper and pulp
- 22 industry.
- 23 MR. KAGEL: That would be the longest one.
- 24 I'm sure the first one had to be in 1968 or 1969 and I'm
- 25 still doing them. They use other people now. They had a

- 1 uniform agreement where they only had Sam and myself and
- 2 then as that broke up, there's usually other folks as
- 3 well but there's still some where I'm the only one that's
- 4 ever done it.
- 5 MR. WINOGRAD: Let me switch gears here and
- 6 talk a bit more about the Academy.
- 7 MR. KAGEL: All right.
- 8 MR. WINOGRAD: Did you want to be president
- 9 of the Academy.
- 10 MR. KAGEL: I really never thought about it.
- 11 I guess, but I never really ---
- MR. WINOGRAD: I'm asking because in
- 13 reviewing your record of professional service with the
- 14 Academy, I notice that you have given presentations in
- 15 1981 on grievances in the Federal sector, in 1993 on
- 16 mediating grievances, in 2001, that was your Presidential
- 17 Address.
- 18 . You have been involved in various other
- 19 articles, contributing chapters to professional
- 20 publications but I notice you were the vice president.
- 21 For a minute, Ithought I had missed that position. I'm
- 22 sorry to interrupt you.
- MR. KAGEL: The problem is I guess I can't say
- 24 no because most of these people ask you to do them. The
- 25 Academy is not a good place if you want to run for

- something, you probably will be ostracized for that, I
- 2 would think. I've never done it.
- 3 Let me back up.
- 4 MR. WINOGRAD: Okay.
- 5 MR. KAGEL: There's this business where I was
- 6 sort of the legal --- I don't know what they called it
- 7 at the time ---
- 8 MR. WINOGRAD: Legal Affairs Committee.
- 9 MR. KAGEL: Yes.
- MR. WINOGRAD: What's that do.
- 11 MR. KAGEL: That was supposed to be sort of
- 12 the legal counsel to the Academy. Why I was qualified
- 13 for that was never clear. But at that time, the Legal
- 14 Affairs Committee chairman had to attend all the board
- 15 meetings so I attended about five years of board meetings
- 16 twice a year and during that time, I was --- I started
- 17 to teach a course at Stanford with Doug Barton who is an
- 18 employer lawyer. He was a Stanford grad and he lived
- 19 down here. We taught a seminar on arbitration. So
- 20 would walk in with a big suitcase full of materials and
- 21 sit there through all of these meetings and I got to know
- 22 people like Arnie Zack and others who were, you know, of
- 23 that ilk because I was the youngest guy sitting there
- 24 going through this stuff and sometimes somebody might ask
- 25 me a question, is it legal to do what we're doing, and

- 1 I'd say do it or not do it or whatever it was and I'd sit
- 2 there. Then that ran into somebody saying, well, since
- 3 you have done all this, we'll put you on the Board of
- 4 Governors. So that ran together. I ran about ten years
- 5 of that stuff.
- 6 MR. WINOGRAD: That's a lot of meetings.
- 7 MR. KAGEL: It was. But the way it worked at
- 8 that time is while the spring meeting was in conjunction
- 9 with the regular conference, they didn't have this fall
- session so they just had the Board of Governors who would
- meet by themselves usually in the same city where they
- were going to have the spring thing so it would be just
- this small group that would get together and we'd go out
- 14 to dinner and drink and get to know each other and that
- was kind of fun because it was quite intimate in that
- sense. So I spent a lot of time doing that but I was
- just going to these meetings and they were paying my way
- 18 to go.
- MR. WINOGRAD: So over all of these years,
- 20 what's been your major contribution to the Academy.
- 21 MR. KAGEL: Two that I'm proud of. One was
- 22 the chapter I've written for the Common Law of the
- Workplace. Arnie Zack told me I was going to write this
- chapter, he and Ted St. Antoine. I wasn't too keen on it
- 25 but what I was able to do is synthesize everything that I

- 1 had done.
- 2 MR. WINOGRAD: This is the first chapter of
- 3 the book Common Law in the Workplace published by BNA
- 4 which has to do with practice and procedure in labor
- 5 arbitration.
- 6 MR. KAGEL: Yes. The importance of this
- 7 chapter is pretty much an overview of arbitration, labor
- 8 arbitration, not so much about what the doctrines are for
- 9 decisions but how you run a case, what's to be expected.
- 10 MR. WINOGRAD: What's the second major
- 11 achievement.
- 12 MR. KAGEL: That was the presidency. It
- wasn't because my term was particularly fruitful or any
- 14 different but we had a number of court cases that came up
- during that period of time and I think they were major
- 16 decisions that we were able to influence.
- MR. WINOGRAD: Through amicus filings.
- 18 MR. KAGEL: Yes. There were two of particular
- 19 note. One was the Garvey case. It involved baseball
- 20 collusion settlements and a decision of Tom Robert's who
- 21 had been a president of the Academy had been overturned
- 22 by the Ninth Circuit in a very ruthless kind of decision
- 23 by Judge Reinhart where he just was brutally oppressive,
- 24 in my view, towards Roberts.
- 25 MR. WINOGRAD: And Garvey affirmed the

- limited scope of judicial review of arbitrations.
- 2 MR. KAGEL: Right. But the story behind that
- 3 was it was Dave Feller's last case. I hope somebody has
- 4 his oral history, and if not, I'll be glad to give two
- 5 pieces of it that didn't get down. But in that case,
- 6 Dave said, we'll let somebody else do this one, and since
- 7 it was late to get the petition for cert or get attached
- 8 to that, I figure, well, I get to write one. I had no
- 9 idea what the procedure was that I had to follow but I
- 10 figured I could find that out. So I was all set to do it
- and then Dave calls up the next day and says, "I figured
- 12 it out in my mind how I want to do this." So he wrote
- 13 that.
- 14 My contribution was I had some idea about it
- and I suggested to Dave that, "What about this idea?"
- 16 He said, "That's pretty intriguing, let me
- 17 check it out." He came back the next day and said, "I
- looked it up in the library and we can't do that because
- 19 there was this case that went the other way in which the
- 20 union prevailed and the lawyer representing the union
- 21 before the Supreme Court was David Feller. He didn't
- even remember the cases that he had put on in front of
- 23 the Supreme Court. In that case, Dave wrote --- and my
- 24 name was on it, but I got to read the draft and make a
- 25 couple of wordsmith kind of corrections that the Supreme

- Court didn't have to have a hearing on this case, they
- 2 could just slap it down and reaffirm from the trilogy on
- 3 to tell the courts to stop doing it and that's had some
- 4 influence since.
- 5 The other case that I am proud of is the fact
- 6 that Michel Picher called up and said that there's this
- 7 case in Canada where the Academy would like to be
- 8 involved and he told me about it. I said yes, because
- 9 the Academy is an international body, and I think it's
- important that we recognize that. That case had a
- 11 wonderful conclusion including a videotape of Michel's
- 12 argument before the Supreme Court of Canada. Talk about
- 13 a tour de force. So I was very proud of those
- 14 contributions that I hope are sustained. One is the
- 15 education of the public and the people involved in the
- 16 process and the other is to keep the process honest and
- 17 to keep it going so that it's beneficial to the parties.
- MR. WINOGRAD: The process of arbitration.
- 19 MR. KAGEL: Labor arbitration.
- 20 MR. WINOGRAD: Labor arbitration
- 21 specifically.
- 22 MR. KAGEL: Yes.
- MR. WINOGRAD: So let's say we did a
- 24 fastforward about 10 or 20 years. Where is the Academy
- 25 then.

- 1 MR. KAGEL: Fastforward from where?
- 2 MR. WINOGRAD: Now.
- 3 MR. KAGEL: You mean what's going to happen in
- 4 the next twenty years?
- 5 MR. WINOGRAD: Right.
- 6 Long pause.
- 7 MR. KAGEL: Longer pause. Well, we've just
- 8 returned from the great effort that you had to put
- 9 forward about employment arbitration and whether or not
- 10 employment arbitrators are to be admitted in the Academy
- and I think that is a turning point. As far as I'm
- 12 concerned, if somebody had only employment cases, they
- should be eligible because that's arbitration.
- 14 Arbitration, to me, requires a certain fearlessness in
- 15 making a decision. You have to have a mindset that
- says, they have asked me to do this, I'm going to do it
- and that's it and there's no turning back from when you
- 18 do it.
- MR. WINOGRAD: But 10 or 20 years ---
- 20 MR. KAGEL: I'm working on that. Give me a
- 21 second. You didn't send me this one in advance.
- 22 What is included now is the idea that you can
- 23 also include things that aren't arbitration, in my view
- 24 --- advisory arbitration factfinding, maybe turn to
- 25 mediation. If that's the case, then I'm very concerned.

- I think that the Academy must do a couple of
- 2 things. One, it still has to be not a business
- 3 organization. It has to stay an academy where people
- 4 share ideas.
- 5 MR. WINOGRAD: Not a trade association.
- 6 MR. KAGEL: Exactly. That's the word I was
- 7 looking for. That's to say where people deal in ideas,
- 8 they deal with the techniques but that the primary focus
- 9 has to be arbitration, not arbitrators. I said that in
- 10 my speech. It turned out other people said it in their
- 11 speeches but I hadn't gone to other presidential speeches
- 12 to write my own. That is after I finished laughing at
- 13 you and Gil and it took me about twenty minutes to get
- 14 reoriented because you guys did such a great job.
- MR. WINOGRAD: Good material.
- MR. KAGEL: I'm afraid so.
- 17 If the Academy can keep that course, I think it
- 18 can stay pretty much as it is even if it diminishes in
- 19 its numbers. I don't think unions are going to go away
- 20 totally, I don't think arbitration is going to go away, I
- 21 think it's as strong as ever. Notwithstanding Dave
- 22 Feller's view that we might have to from time to time
- 23 deal with a statute, it hasn't seemed to diminish its
- 24 impact. I have some hope that over the next 10 to 20
- 25 years, people will realize the value of unions and unions

- 1 relations and collective bargaining will make a
- 2 come-back.
- 3 There are some younger labor leaders who I
- found to be quite dynamic and can make it work if they
- 5 can get heard and I know they have organized people who
- 6 would have not organized on their own and by showing that
- 7 the effect of their organization, they have done a much
- 8 better job for their people than they could do by
- 9 themselves. I'm certain after experience in employment
- 10 arbitration that a unionized worker has a much better
- 11 shake than a nonunion worker does.
- 12 So the Academy in 10 to 20 years? I think it
- 13 will still be there. There's some good people and I
- 14 think in the end it's the people that make it up and,
- frankly, the major value I've gotten personally out of
- 16 the Academy is the people I've met.
- MR. WINOGRAD: The relationships.
- MR. KAGEL: Absolutely. There's people I see
- 19 maybe once or twice a year but it's like going home and
- 20 I've really enjoyed that.
- 21 MR. WINOGRAD: I count myself fortunate to be
- 22 within that penumbra.
- MR. KAGEL: You might have been anyway because
- 24 you're around.
- 25 MR. WINOGRAD: I'm around.

- 1 Let me ask you another question. You have had
- 2 a very full life as an arbitrator and otherwise. You had
- 3 public service, you worked on the Library Commission here
- 4 in Palo Alto ---
- 5 MR. KAGEL: Oh, that was terrific. That was
- 6 tough duty.
- 7 MR. WINOGRAD: Tough duty trying to preserve
- 8 reading and books.
- 9 MR. KAGEL: No, it was trying to get them to
- 10 build proper libraries so people could read the book.
- 11 Didn't work. Still hasn't.
- 12 MR. WINOGRAD: Going way back to college, you
- were on the crew, championship crew team, is that right.
- 14 MR. KAGEL: We won two national championships
- 15 when I was there, although I was not on those boats. A
- 16 story I will preserve now for posterity is they had a
- 17 40-year reunion of the back-to-back national championship
- 18 crews about five or six years ago and they passed a mike
- 19 around to everybody and these are very successful people.
- 20 The crew was an elite group --- engineers, doctors,
- 21 people who have run major corporations --- and my wife
- 22 came away and said, that was the most boring thing I ever
- 23 attended with you.
- 24 MR. WINOGRAD: That's because she gets so
- 25 much satisfaction just being with you, John.

- 1 MR. KAGEL: Must be. Go ahead.
- 2 MR. WINOGRAD: I was just remarking on what a
- 3 full, terrific career you've had. In the field itself,
- 4 you and your dad became specialists on
- 5 mediation/arbitration, or at least you are given that
- 6 particular fathership, if you will.
- 7 MR. KAGEL: Well, what happened was I'm not
- 8 sure we were asked is to do it or we just did it in 1970.
- 9 You could write a story for the Monthly Labor Review
- 10 which is put out by the Department of Labor. I don't
- 11 know if they still do it. They don't pay you anything
- 12 but they send you a pencil with their name on it. So we
- 13 wrote one called, Two New Arbitration Techniques. One
- 14 was a factfinding procedure which Sam pushed and would
- 15 work if you could take the politics out of arbitration
- 16 where the parties, once they get a grievance, go out and
- 17 stipulate to facts, stipulate to the facts that are
- 18 agreed to and the facts that you don't agree to, and then
- 19 they have a screening of that themselves and do it very
- 20 quickly so maybe you have an arbitrator once a month, if
- 21 necessary. The phone company tried that for awhile and
- 22 worked very well until the people decided you didn't get
- 23 any political mileage out of settling grievances this
- 24 way, at least that's my view, either for the employer or
- 25 for the union. You know, you have to hold out and

- 1 struggle with these things rather than just resolve them.
- 2 So that was one of the things we wrote up. The other one
- 3 was Med-arb and Sam had, I don't know, a recent
- 4 experience where he had sort of done this without a label
- on it. So my name was on it and I helped write it but he
- 6 was pretty much the principal author of it and still had
- 7 that license plate on his car until he passed away.
- 8 MR. WINOGRAD: And in fact it's been
- 9 incorporated in various jurisdictions as the law of that
- 10 jurisdiction, San Francisco being one of example.
- MR. KAGEL: Yeah, but they always put a little
- 12 twist on it. In San Francisco, I just saw today a court
- 13 decision that they can't force a party into it without
- 14 going through the PERB without doing it.
- MR. WINOGRAD: I missed that one. Came out
- 16 today.
- MR. KAGEL: I just want you to know how I stay
- 18 up on these things.
- MR. WINOGRAD: You are something, John.
- 20 How much longer are you going to do this? Your
- 21 dad did it we will into his '90's.
- 22 MR. KAGEL: I asked him how come he retired
- and he said, Because I'm 96." I don't know. It's a nice
- 24 job.
- MR. WINOGRAD: Interesting.

- 1 MR. KAGEL: It's interesting, you get to meet
- 2 people, you're dealing with people, you are given an
- 3 authoritarian position. I know of no other outside of
- 4 maybe the pope where there's no appeal once you make a
- 5 decision.
- 6 MR. WINOGRAD: Which requires all the more
- 7 fairness and even-handedness and a sense of justice in
- 8 the way you administer it.
- 9 MR. KAGEL: Well, I like to think so but you
- 10 can't really pump that up. But if you don't have that, I
- 11 would assume you're not picked anymore.
- MR. WINOGRAD: Well, John, as I understand
- 13 it, you used to put your cowboy boots up on the table in
- 14 the hearing room and you still are picked.
- MR. KAGEL: Yeah, but I don't do that any
- 16 more, Barry. One of the things I've noticed --- and I'll
- 17 put this on the record --- is that I think the cases are
- 18 getting harder. There may be two reasons for that. One
- is as you get older and more experienced, they are saving
- 20 those cases up for you. That could be one view. The
- 21 other is that they are hard and they have been hard all
- 22 the time but you were never smart enough to know it until
- you got older and more mature.
- MR. WINOGRAD: Which do you think it is.
- MR. KAGEL: I like to think they are both.

- 1 MR. WINOGRAD: An element of both.
- 2 MR. KAGEL: Yes.
- MR. WINOGRAD: Can you answer the question,
- 4 how much longer are you going to do this.
- 5 MR. KAGEL: Well, it's easy to say when you
- 6 have kids in high school, Barry, that I'll be doing it
- 7 for awhile.
- MR. WINOGRAD: Because of college tuition.
- 9 MR. KAGEL: That's one, yes.
- MR. WINOGRAD: You have grandchildren, too.
- 11 They will need to go to college.
- MR. KAGEL: I went to some high school deal,
- 13 reunion kind of thing and all the people were bragging
- 14 how they are retired and I said, "I kind of like what I
- 15 do."
- MR. WINOGRAD: You don't play golf.
- MR. KAGEL: No, but I play racquetball every
- week so I don't play golf and I don't think I'm going to
- 19 take that up.
- 20 MR. WINOGRAD: Racquetball is a little harder
- 21 on the joints and bones than golf.
- 22 MR. KAGEL: If you play with people old
- enough, they have the same problems so you don't have to
- 24 worry about it. So you think you're getting better but
- 25 everybody is just getting slower.

- 1 MR. WINOGRAD: So you're going to keep doing
- 2 this.
- 3 MR. KAGEL: For awhile, as long as people will
- 4 pick me. I don't know if I am going to do it until I'm
- 5 96, assuming I'll live that long, but at some point what
- 6 I'd like to do is have periods of time where I am doing
- 7 other things like traveling. I like to travel a lot.
- 8 MR. WINOGRAD: You and Mary Pat do travel.
- 9 MR. KAGEL: We do travel but we'd like to do
- 10 it in more units of time and be able to arbitrate for
- 11 this period of time and then travel for that period of
- 12 time or do something else and then, obviously, gradually
- diminish it as people find your mental faculties are
- 14 failing.
- MR. WINOGRAD: That will take awhile for your
- 16 situation, John.
- MR. KAGEL: I hope so.
- MR. WINOGRAD: I've gotten to a point where I
- 19 am asked to conclude the interview in terms of the
- 20 instructions that I have been given -and perhaps it's
- 21 over our appointed time for the interview but let me ask
- you an open-ended question: Is there anything else you'd
- 23 like to discuss.
- MR. KAGEL: A couple of things on my career.
- 25 I did teach this course at Stanford and I enjoyed that

- 1 because I enjoyed the students. I did not like the
- 2 grading of the same paper over and over again, although I
- 3 must say the quality of students there, I would have
- 4 hired any of them if I was running a law office. We ask
- 5 all the students why they were taking the course. I got
- 6 various answers, some of them because it was a practical
- 7 course and they weren't getting any practical courses
- 8 otherwise, but one student who was the daughter of a
- 9 founding partner of now what's a national firm ---
- 10 although I didn't know that at the time, they weren't a
- 11 national time back in the '80's --- she said, "I took a
- 12 look at this course and I looked at arbitration and I
- 13 have a short attention span so I thought this might suit
- 14 me." Maybe that sums up my career.
- MR. WINOGRAD: Well, thank you very much for
- 16 sharing your observations, your insights and this
- 17 history from a lover of history and again, on behalf of
- 18 members of the Academy, I thank you for your contribution
- 19 to our historical record.
- 20 MR. KAGEL: Barry, thank you for your efforts
- 21 in putting this together.
- 22 Mary Pat, thank you.

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